DEDICATION

I dedicate this study to both my late parents Noshumi Nophumzile Edith and Johnson Casi Mamatu whom their memories have been a source of inspiration to me. Their resolve to do everything in their power to ensure that although they were not much educated their children will receive much more education have been realised.

I also pray that this study will be a source of inspiration to my son Zuko Luxolo, my nephews and nieces and lastly my grandson Sophumelela that they can achieve whatever they set their minds too, academically.

ACKNOWLEDGEMENTS

I wish to first thank God for the strength and sustenance He gave me to labour on until this study was completed, it wasn't easy but it was worth it.

Secondly, I want to express my sincere gratitude to Professor A. Rahim who was my supervisor for being able to detect the potential in me and never failed to persuade me to see this study to its completion. I appreciate his scholarly, meticulous, methodological and critical inputs that have contributed to make this study what it is.

There are a number of other people whom I am indebted to for their support and participation to make this study a success, that I may not list by their names but should know that they were acknowledged, such as the Library Assistants in the University of Fort Hare at Alice and in East London as well as the ones in the Buffalo City Municipality at Mdantsane and East London. A word of gratitude goes to my colleagues at work who were ready to assist in any possible way, teachers in the various schools that have assisted me to identify and administer the questionnaires to the respondents. Most importantly my family for their unwavering belief in my abilities a fact that makes me strive harder in life to succeed.

DECLARATION

I hereby declare that this thesis is my own work and it has not been submitted for a degree in any other university. I further give the University of Fort Hare permission to lend it to other students and institutes for purposes of scholarly research.

SIGNATURE

TABLE OF CONTENTS	iv
Dedication	i
Acknowledgement	ii
Declaration	iii
Abstract	xii
Keywords	xiv
List of acronyms/ abbreviations used	xv
CHAPTER ONE	1
1. Introduction	1
2. An overview of the Eastern Cape	4
3. Statement of the problem	6
4. Objective of the study	8
5. Significance of the study	9
6. Research methodology	10
7. Delimitations of the study	12
8. Conclusion	12
CHAPTER TWO: Literature review	14
2.1. Introduction	14

2.2. The NNSSF policy	14
2.2.1. Public funding of public schools	16
2.2.2. School fee exemptions	18
2.2.3. Public subsidies to independent schools	20
2.3. Theories of education	23
2.3.1. The human capital theory	23
2.3.2. The basic needs theory	25
2.3.3. The human rights theory	28
2.3.3.1. The evolution of human rights	28
2.3.3.2. Education is a human right	31
2.3.3.3. A human rights model	34
2.4. Conclusion	37
CHAPTER THREE: Research methodology	40
3.1. Introduction	40
3.2. Research Methodology	42
3.3. Research design	43
3.3.1. Data collection instruments	44
3.3.2. Population and sample selection	47

3.3.3. Data collection techniques and data analysis	51
3.3.4. Ethical considerations and limitations	54
3.3.5. Problems encountered	55
3.4. Conclusion	56
CHAPTER FOUR: Data presentation and analysis	58
4.1. Introduction	58
4.2. Demographic details of respondents	59
4.3. Poverty indicators	64
4.4. School context	79
4.5. School funding	93
4.6. Education is a human right	101
4.7. Conclusion	134
CHAPTER FIVE: Summary and conclusion	135
5.1. Introduction	135
5.2. Observations from the findings of the study	136
5.3. Recommendations	141
5.4. Conclusion	142
REFERENCES	143
APPENDICES	150

Appendix A: Consent form	150
Appendix B: Questionnaire for learners	151
Appendix C: Questionnaire for parents	167
Appendix D: Questionnaire for School Management Members	183
Appendix E: Questionnaire for SGBs	199
Appendix F: Interview schedule for School Management Teams	215
(principals/teachers) and SGBs	
Appendix G: Interview schedule for learners and parents	217
Appendix H: Interview schedule for EDOs and Government Officials	219

LIST OF TABLES

Table 1.1: National Poverty Distribution table	2
Table 2.1: The targets table	17
Table 2.2: Allocation table for independent school subsidies	21
Table 3.1: Questionnaires administered	49
Table 4.1: Gender distribution	60
Table 4.2: Marital status	60
Table 4.3: Dependents	61
Table 4.4: Age- Category 1	62
Table 4.5: Age- Category 2-3	63
Table 4.6: Employment status- Category 3 and 4	64

Table 4.7: Employment status- Category 1 and 2	65
Table 4.8: Education qualifications- Category 1, 2 and 4	67
Table 4.9: Income analysis- Category 2 and 4	69
Table 4.10: School fees analysis- Category 1, 2, 3 and 4	71
Table 4.11: Frequency of school fee payments	72
Table 4.12: Affordability analysis of transport costs	74
Table 4.13: Need for transport- Category 1, 2, 3 and 4	75
Table 4.14: Residential areas	76
Table 4.15: Subsidy or exemption for school fees	77
Table 4.16: Subsidy or school fee exemption received	78
Table 4.17: Type of school	79
Table 4.18: School grade	80
Table 4.19: Level of school	81
Table 4.20: Location of schools	82
Table 4.21: Teacher-pupil ratio	83
Table 4.22: School Governing Bodies	84
Table 4.23: School learner representative councils	85
Table 4.24: Educator site committees	86

Table 4.25: Parental involvement	87
Table 4.26: Meeting attendance	89
Table 4.27: Meeting decisions	91
Table 4.28: Most influential component	92
Table 4.29: Fundraising	94
Table 4.30: Involvement of parents and learners in fundraising	96
Table 4.31: Awareness of learners and/or parents unable to fulfil	97
financial commitments	
Table 4.32: Learners sent home for failing to meet financial commitments	99
Table 4.33: Awareness of education as a human right	101
Table 4.34: Sending a learner home contravenes the human right	103
to education	
Table 4.35: Policy that guides school funding in South Africa	106
Table 4.36: Sufficiency of age or grade interval covered by SASA	107
Table 4.37: Effectiveness of the system of school funding in addressing	110
Table 4.37: Effectiveness of the system of school funding in addressing the imbalances of the past	110

Table 4.39: Decision on exemptions for special cases	114
Table 4.40: Advice given by teachers/principals/SGBs to access education	116
Table 4.41: Teachers/principals/SGBs responsibility to give advice	117
Table 4.42: Contravention of right to just administration	119
Table 4.43: Justifiable reason for not informing	122
Table 4.44: Poverty compromises human dignity	126
Table 4.45: SGBs and teachers undermine human dignity and integrity	127
Table 4.46: Awareness of acting against the laws supported by the Constitution	128

LIST OF CHARTS USED

Pie-chart 4.1: Employment status of parents	66
Pie-chart 4.2: Education qualifications as percentages	68
Pie-chart 4.3: Income levels of category 2 and 4 as percentages of the total	70
Pie-chart 4.4: Frequency of school fee payments	73
Pie-chart 4.5: Transport needs for learners	75
Pie-chart 4.6: Residential analysis	77
Pie-chart 4.7: Received subsidies or exemption	78
Pie-chart 4.8: Type of schools as percentages	79

Pie-chart 4.9: Parental involvement	88
Pie-chart 4.10: Meeting attendance	90
Pie-chart 4.11: Fundraising	95
Pie-chart 4.12: Involvement of learners and parents in fundraising	96
Pie-chart 4.13: Awareness of learners and/or parents unable	98
to fulfill financial commitments	
Pie-chart 4.14: Awareness of education as a human right	102
Pie-chart 4.15: Sending a learner home contravenes the right to education	104
Pie-chart 4.16: Sufficiency of age or grade interval covered by SASA	108
Pie-chart 4.17: Contravention of right to just administration	120
Pie-chart 4.18: Justifiable reason for not informing parents and learners	122
Pie-chart 4.19: Poverty compromises human dignity	126
Pie-chart 4.20: Awareness of acting against the laws supported	128
by the government	
Bar- chart 4.1: Child's best interest and duty of in loco parentis	124

ABSTRACT

Education policies remain a contested terrain in both the social and political environments. They are not neutral instruments and are used both to maintain the existing social order and also to promote varying kinds of change or mobility. The South African Schools Act, 1996 (Act 84 of 1996) hereafter SASA, which is the source of all policies that regulate school issues in South Africa promotes democratic methods of school governing and education provisioning that favours the previously disadvantaged groups. The NNSSF is one of the policies of SASA that makes schooling accessible to the poor through school fee exemptions while attempting to close the gap between the rich and the poor through differentiated school funding created according to researched poverty levels and standardized target lists. This has been designed to fulfil one of the essential human rights of man- education that has been entrenched in the Bill of Rights of the Republic of South Africa Constitution, 1996 (Act 108 of 1996) hereafter, Constitution. Thus, the study's objective is to evaluate the implementation of the NNSSF policy in public schools focussing on school fee exemptions. The extent to which poor parents and learners are given school fee exemptions as they are supposed to according to the policy will be indicators of whether the NNSSF is justly or unjustly implemented in public schools. Learners are the recipients of the right to education. Parents are given the responsibility to fund the education of their children. However, for poor parents to fulfil that they need advice and assistance from the teachers and SGBs to be able to access the school fee exemptions while they have a right to just administrative action and to human dignity in dealing with them. SGBs and teachers have to create a favourable environment for the just implementation of the NNSSF by advising and

xii

assisting deserving parents and learners to access school fee exemptions so that the right to education is fulfilled. The duty of *in loco parentis* and acting in the best interest of the child enforce teachers to do everything possible to ensure that learners access education. EDOs are supposed to guide, monitor and supervise the implementation of the policy while legal bodies should assist parents and learners to demand their right when it is violated through litigation.

The study used the method of survey which is quantitative and interviews which are qualitative. Questionnaires and interview schedules were tools used to collect data that was analysed through statistical methods and represented in the form of tables and pie-charts. Various significant findings were made that had a bearing on the implementation of the NNSSF policy in public schools, most important to note is that some learners who have the right to education are aware of this right but do not know how to ensure that it is not violated. Parents are not given the opportunity to decide whether school fees should be charged in their schools. Above that they are not given the advice they need to be able to access school fee exemptions. Some teachers think that by advising and assisting learners and parents they will be buying cheap popularity- showing ignorance. EDOs do not know how schools implement the NNSSF, they are not involved in anyway. Thus the study views the implementation of NNSSF policy in public schools as unjust and recommends that SGBs and teachers need to be educated, guided and monitored by the EDOs on the policy and its implementation. They in turn will have to educate parents and learners so that they are able to access school fee exemptions thereby receiving education – their right.

xiii

KEY WORDS

National Norms and Standards of School Funding policy

Human rights

Human dignity

Human rights model

Just implementation

Education

School fee exemptions

Just administrative action

Child's best interest

In loco parentis

LIST OF ACRONYMS USED

ANC	African National Congress
BCM	Buffalo City Municipality
CALS	Centre for Applied Legal Studies
DoE	Department of Education
EC	Eastern Cape
ESAP	Economic Structural Adjustment Program
EDOs	Education Development Officers
GNP	Gross National Product
GEAR	Growth Employment and Redistribution Strategy
IMF	International Monetary Fund
NDoE	National Department of Education
NNSSF	National Norms and Standards of School Funding
PDoE	Provincial Department of Education
PED	Provincial Education Department
RDP	Reconstruction and Development Programme
SADC	Southern African Development Countries
SASA	South African Schools Act
SAHRC	South African Human Rights Council
SGBs	School Governing Bodies
SDF	Social Development Fund
SMTs	School Management Teams
UDHR	Universal Declaration of Human Rights
UNESCO	United Nations Education Scientific and Cultural Organisation
UN	United Nations